

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 SS-20 NSC-10 SSO-00

NSCE-00 USIE-00 INRE-00 CIAE-00 PM-07 INR-10 L-03

NEA-10 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 TRSE-00

SAJ-01 DRC-01 /111 W

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2782

SECDEF WASHDC IMMEDIATE

AMEMBASSY VIENNA IMMEDIATE

INFO ALL NATO CAPITALS PRIORITY 3462

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY PRAGUE PRIORITY

AMEMBASSY WARSAW PRIORITY

AMEMBASSY SOFIA PRIORITY

AMEMBASSY BUCHAREST PRIORITY

AMEMBASSY BUDAPEST PRIORITY

USMISSION BERLIN PRIORITY

USMISSION GENEVA PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

S E C R E T USNATO 5612

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: TEXT OF AGREED ALLIED FRAMEWORK PROPOSAL

VIENNA FOR USDEL MBFR

GENEVA FOR USDEL CSCE

THE NORTH ATLANTIC COUNCIL ON NOVEMBER 21 GAVE FINAL APPROVAL
TO THE TEXT OF THE ALLIED FRAMEWORK PROPOSAL TO BE TABLED BY
ALLIED NEGOTIATORS AT THE NOVEMBER 22 PLENARY SESSION OF MBFR
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NEGOTIATIONS. FULL TEXT OF ALLIED FRAMEWORK PROPOSAL FOLLOWS:

BEGIN TEXT:

OUTLINE OF PROPOSALS

PRESENTED ON BY BELGIUM, CANADA, THE FEDERAL
REPUBLIC OF GERMANY, LUXEMBOURG, THE NETHERLANDS,
THE UNITED KINGDOM AND THE UNITED STATES.

IT IS PROPOSED THAT THE AGREEMENT CONSIST OF THE
FOLLOWING ELEMENTS:

1. AREA

THE AREA IN WHICH REDUCTIONS WOULD TAKE PLACE SHOULD
COMPRISE THE TERRITORIES OF BELGIUM, CZECHOSLOVAKIA, THE GERMAN
DEMOCRATIC REPUBLIC, THE FEDERAL REPUBLIC OF GERMANY, LUXEMBOURG,
THE NETHERLANDS AND POLAND.

THE QUESTION OF HOW AND TO WHAT EXTENT HUNGARY WILL BE
INCLUDED IN FUTURE DECISIONS, AGREEMENTS OR MEASURES REMAINS
TO BE EXAMINED AND DECIDED.

2. FORCES TO BE REDUCED

REDUCTIONS SHOULD BE MADE IN THE GROUND FORCES OF THE
TWO SIDES IN CENTRAL EUROPE.

THESE FORCES CONSTITUTE THE LARGEST AND MOST SIGNIFICANT
MILITARY ELEMENT IN THE AREA OF REDUCTIONS. WITHOUT GROUND
FORCES TERRITORY CAN BE NEITHER SEIZED NOR HELD. REDUCING
GROUND FORCES WILL MAKE IT POSSIBLE TO DEAL MOST EFFECTIVELY
WITH THE COMPLEX SUBJECT MATTER.

GROUND FORCES REDUCTIONS SHOULD BE DESIGNED TO ELIMINATE,
REDUCE, OR OFFSET THE MAJOR DISPARITIES IN MANPOWER, CHARACTER-
ISTICS OF FORCES AND GEOPGRAPHY WHICH MAKE FOR INSTABILITY IN THE
EXISTING SITUATION. THESE DISPARITIES ARE SO GREAT THAT EQUITY
AND THE CRITERION OF UNDIMINISHED SECURITY REQUIRE THAT THEY
SHOULD BE TAKEN INTO FULL ACCOUNT.

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3. COMMON CEILING

THE GOAL OF THE NEGOTIATIONS SHOULD BE THE ESTABLISHMENT
OF APPROXIMATE PARITY BETWEEN THE TWO SIDES, IN THE FORM OF A
COMMON CEILING FOR OVERALL GROUND FORCE MANPOWER ON EACH SIDE
IN THE AREA OF REDUCTIONS, TAKING INTO ACCOUNT COMBAT CAPABILITY.

THE COMMON CEILING SHOULD BE ESTABLISHED AT LOWER LEVELS
OF FORCES. THIS CEILING MIGHT BE SET AT APPROXIMATELY
700,000 SOLDIERS ON EACH SIDE.

THE PROPOSED COMMON CEILING WOULD CONTRIBUTE TO A MORE
STABLE RELATIONSHIP AND TO THE STRENGTHENING OF PEACE AND

SECURITY IN EUROPE BY ELIMINATING THE EXISTING DISPARITY IN GROUND FORCE MANPOWER. AT THE SUGGESTED LEVEL, EACH SIDE WOULD RETAIN SUFFICIENT DEFENSIVE CAPABILITY TO ENSURE ITS ABILITY TO DEFEND ITSELF AGAINST AN ATTACK.

4. SCOPE AND TIMING

REDUCTIONS TO THE AGREED COMMON CEILING SHOULD BE NEGOTIATED IN TWO SUCCESSIVE PHASES, GOVERNED BY SEPARATE AGREEMENTS.

REDUCTIONS SHOULD IN EACH PHASE BE SUBSTANTIAL AND SIGNIFICANT, WITHOUT BEING SO LARGE AS TO BE UNMANAGEABLE OR INCALCULABLE IN THEIR EFFECTS.

5. SOVIET AND US GROUND FORCES

THE FIRST PHASE AGREEMENT SHOULD PROVIDE FOR REDUCTIONS OF SOVIET AND US GROUND FORCES IN THE AREA. (1)

6. SOVIET REDUCTIONS

THE USSR WOULD WITHDRAW FROM THE AREA OF REDUCTIONS A TANK ARMY CONSISTING OF 5 DIVISIONS, INCLUDING ABOUT 68,000 SOVIET SOLDIERS AND 1,700 MAIN BATTLE TANKS. THIS WOULD BE ABOUT 15 PER CENT OF THE TOTAL SOVIET GROUND FORCES OF 460,000 SOLDIERS IN THE AREA OF REDUCTIONS.

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THIS REDUCTION PROPOSAL IS DESIGNED TO REDUCE THE PRESENT LARGE DISPARITIES IN GROUND FORCE MANPOWER AND TANKS BETWEEN THE TWO SIDES IN CENTRAL EUROPE. THE EASTERN SIDE MAINTAINS 15,500 MAIN BATTLE TANKS IN ACTIVE UNITS IN THE AREA, WHEREAS THE WEST MAINTAINS ONLY 6,000.

THE REDUCTION OF THESE DISPARITIES WOULD BE A MAJOR STEP TOWARDS GREATER MUTUAL CONFIDENCE AND ENHANCED STABILITY, AND TOWARDS STRENGTHENING PEACE AND SECURITY IN CENTRAL EUROPE.

7. UNITED STATES REDUCTIONS

THE UNITED STATES WOULD ALSO WITHDRAW FROM THE AREA OF REDUCTIONS ABOUT 15 PER CENT OF ITS TOTAL GROUND FORCE MANPOWER OF 193,000 SOLDIERS IN THE AREA OF REDUCTIONS, I.E. ABOUT 29,000 SOLDIERS.

(1) IT IS LEFT TO THE AD HOC GROUP TO PRESENT A RATIONALE OF THIS PARAGRAPH ORALLY.

THE EASTERN COAST OF THE UNITED STATES IS MORE THAN

5,000 KILOMETRES FROM THE DIVIDING LINE IN CENTRAL EUROPE, WHEREAS THE WESTERN BORDER OF THE USSR IS ONLY 650 KILOMETRES OVERLAND FROM THIS LINE. IN ORDER TO HELP OFFSET THIS GEOGRAPHIC DISPARITY, US SOLDIERS WOULD BE WITHDRAWN AS INDIVIDUALS OR IN UNITS, AND THEIR EQUIPMENT COULD BE STORED AND MAINTAINED IN THE AREA OF REDUCTIONS.

8. OTHER SECURITY ASPECTS ARISING FROM REDUCTIONS

IN ANY AGREEMENT REACHED, THE WITHDRAWAL OF FORCES FROM THE AREA OF REDUCTIONS SHOULD NOT DIMINISH THE SECURITY OF THE COUNTRIES PARTICIPATING WITH SPECIAL STATUS

9. ASSOCIATED MEASURES

IT HAS BEEN AGREED THAT ASSOCIATED MEASURES SHOULD BE INCLUDED IN THE SUBJECT MATTER OF THE NEGOTIATIONS. SUCH
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MEASURES, WHICH WOULD FORM AN INTEGRAL PART OF THE NEGOTIATIONS AND OF FUTURE AGREEMENTS, WOULD BE IN THE INTEREST OF BOTH SIDES. AGREEMENT SHOULD THEREFORE BE REACHED ON MEASURES WHICH WILL:

(A) BUILD MUTUAL CONFIDENCE AND ENHANCE STABILITY BY REDUCING THE FEAR OF SURPRISE ATTACK AND THE RISK OF MISUNDERSTANDINGS, FOR EXAMPLE THOSE ARISING FROM AMBIGUOUS MILITARY ACTIVITIES;

(B) PROVIDE FOR APPROPRIATE VERIFICATION PROVISIONS, THE MODALITIES AND EXTENT OF WHICH SHOULD DEPEND ON THE CONTENT AND NATURE OF THE AGREEMENTS REACHED(2);

(2) IN PRESENTING THE PROPOSAL TO THE OTHER SIDE, THE ALLIES WOULD STATE ORALLY THAT THEY SOUGHT AGREEMENT ON INSPECTION MEASURES.

(C) ENSURE THAT ANY SUCH AGREEMENTS ARE NEITHER CIRCUMVENTED NOR UNDERMINED.

SPECIFIC PROPOSALS ON THE CONTENT OF SUCH MEASURES WILL BE ADVANCED IN THE COURSE OF NEGOTIATIONS.

10. PROVISION FOR A SECOND PHASE OF NEGOTIATIONS

THE FIRST PHASE AGREEMENT SHOULD BE THE FIRST STEP TOWARDS A COMMON CEILING FOR OVERALL GROUND FORCE MANPOWER ON EACH SIDE IN THE AREA OF REDUCTIONS, AS PROPOSED IN PARAGRAPH 3 ABOVE. IT SHOULD INCLUDE AN AGREEMENT ON THE CONCEPT OF SUCH A COMMON CEILING. IT SHOULD ALSO INCLUDE AGREEMENT ON CONTINUATION OF THE NEGOTIATIONS IN A SECOND PHASE, IN WHICH EACH SIDE WOULD

AGREE FURTHER TO REDUCE ITS GROUND FORCES IN THE AREA OF
REDUCTIONS.

THE SECOND PHASE OF NEGOTIATIONS SHOULD PROVIDE FOR
COMPLETION OF THE MOVEMENT TOWARDS THE AGREED COMMON CEILING.
END TEXT.

FOR USDEL MBFR: PLEASE COMMUNICATE THE ABOVE TEXT TO MR.
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JACQUES COHEN WITH FOLLOWING LEAD-IN ADDRESSAL:

TO: MR. JACQUES COHEN

FROM: SECRETARY GENERAL

DATE: 21 NOVEMBER

PLEASE COMMUNICATE TO CHAIRMAN AD HOC GROUP FOLLOWING
TEXT OF FRAMEWORK PROPOSAL WHICH COUNCIL APPROVED TODAY.
RUMSFELD

SECRET

<< END OF DOCUMENT >>

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To: STATE
SECDEF
VIENNA INFO ALL NATO CAPITALS
MOSCOW
PRAGUE
WARSAW
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